# **Finance and Facilities Committee**

Thursday, January 14, 2021



Hamilton-Wentworth District School Board 20 Education Court, P.O. Box 2558 Hamilton, ON L8N 3L1

# **Virtual Meeting Norms:**

- All callers are to place themselves on mute
- Roll call is in place for attendance and for questions

The audio portion of this committee meeting will be made available on our website the day following the meeting.

## AGENDA: 5:30-8:30

- 1. Call to Order
- 2. Approval of the Agenda
- 3. Key Parameters and Assumptions to Guide 2021/2022 Budget Development
- 4. 2021/2022 Board Budget Priorities for Consultation Purposes
- 5. Interim Financial Report November 30, 2020



# TO FINANCE AND FACILITIES COMMITTEE

**TO:** Finance and Facilities Committee

FROM: Manny Figueiredo, Director of Education

DATE: January 14, 2021

PREPARED BY: Stacey Zucker, Associate Director Support Services

Denise Dawson, Senior Manager, Business Services

RE: Key Parameters and Assumptions to Guide 2021/2022 Budget Development

# Action x Monitoring

### **Recommended Action:**

That the Key Parameters and Assumptions to guide the 2021/2022 Budget Development be approved.

# **Background:**

In order to provide for the development of the 2021/2022 budget the following key steps and timelines have been identified:

January Key Parameters/Assumptions to Guide Budget Development

January Consultation on Budget Priorities to Guide the 2021/2022 Budget Development

March Presentation of Results of Budget Priorities Public Consultation

April School Based Staffing Recommendations

Feb-May
 Executive Council and Finance and Facilities Committee develop/review budget

May/June Public Finance and Facilities Committee Meeting and budget refinements to reflect new

information if necessary

By June 30 Approval of Budget

# **Preliminary Budget Assumptions:**

## **Enrolment Projection:**

	2020/2021 Revised Budget ADE	2021/2022 Projected Budget ADE	Increase (Decrease) ADE	Increase (Decrease) %
Elementary	35,295.00	36,455.00	1,160.00	3.3 %
Secondary	13,564.00	14,147.00	583.00	4.3 %
Total	48,859.00	50,602.00	1,743.00	3.6 %

The 2021/2022 preliminary enrolment projections are calculated based on historic enrolment trends and student retention rates on a school by school basis, and may be adjusted once the school principals provide validation and comment in early March 2021.

### Revenues:

Grants for Student Needs (GSN) will be calculated to reflect a projected 0% change in the total grant base; subject to Ministry confirmation.

# **Expenditures:**

- Salaries, benefits and staffing to reflect provincial legislation, and collective agreements in place.
- To provide for stability in the system and minimize in-year budget adjustments a contingency of \$1,000,000 will be set aside for unforeseen events that may arise.

### **Allocation Parameters:**

- Ensure the allocation of resources supports the HWDSB's strategic and operational plans.
- The Ministry's revenue allocation framework will provide a useful reference for the allocation of Board resources on all major expenditure categories.
- Compliance with balanced budget requirement and Ministry basic enveloping requirements: Special Education, Board Administration and Governance and Accommodation. In addition, care will need to be exercised to ensure that funding associated with specific Ministry initiatives is allocated for the purpose designated.
- Where staff reductions are necessary, statutory positions are to be given priority for inclusion in the budget. Statutory positions to be calculated as the number required for Ministry class size requirements or collective agreement compliance.
- Where enhancements to the budget is possible, funding will be allocated to initiatives included in the Board's Priorities.

### Conclusion:

The identification of parameters and assumptions to guide the development of the 2021/2022 Budget are used to prepare the Preliminary Budget Scenario which is necessary for many staffing and expenditure decisions to be made in the next few months to prepare for a smooth startup of the 2021/2022 school year. As the budget development exercise continues, and key information including the 2021/2022 GSN funding announcement is provided, these parameters and assumptions will be reviewed and revised for inclusion in the final Budget to be approved by June 2021.



# TO BOARD

**TO:** Finance and Facilities Committee

FROM: Manny Figueiredo, Director of Education

DATE: January 14, 2021

PREPARED BY: Stacey Zucker, Associate Director of Support Services

Denise Dawson, Senior Manager, Business Services

RE: 2021/2022 Board Budget Priorities for Consultation Purposes

Action x Monitoring

### **Recommended Action:**

That 2021/22 Board Budget Priorities for Consultation Purposes be approved as:

- Improving Student Achievement
- Mental Health and Well-Being
- School Revitalization
- Special Education
- 21st Century Learning

# **Background:**

The Finance and Facilities Committee has been assigned the responsibility for "Budget Planning and Development" of the annual budget. Finance and Facilities Committee reviewed the Budget Development Process and agreed that we will facilitate a consultation process on Board Budget Priorities and encourage greater internal stakeholder participation in the consultation process by connecting with more internal groups.

HWDSB sees the identification and finalization of Board Budget Priorities as a very important and foundational step in its Budget Development Process. Board stakeholders will be invited to comment on and provide input on the Board Budget Priorities approved by Finance and Facilities Committee.

### **Staff Observation:**

The following four main benefits of public consultation have been identified:

- Improves the public's understanding of issues and builds strong lines of communication.
- Helps the Board to become fully aware of the possible impact of a decision.
- Allows the Board to make informed educated decisions, considering the public's views.
- Establishes a better environment for the implementation of decisions because people have been able to participate in the process and understand the reasons for the decision.

A Leading Budget Planning and Development Practice is to demonstrate that the annual budget is linked to strategic Board-approved goals and priorities. The identification of the Board's Budget Priorities will assist with the understanding of all Board stakeholders of the core programs and initiatives that the Annual Budget is designed to support. As a school board develops its budget it is helpful to establish a clear statement of the Board's Budget Priorities to ensure that decisions are influenced by these priorities.

### **Conclusion:**

Our Board Priorities focus on Student Learning and Achievement through effective instructional strategies, building student and staff well-being through positive climate strategies, improving our communication through comprehensive strategies, investment in school renewal to improve school facilities and strengthening our collaboration with new and existing community partners to enhance opportunities for students.

The public consultation process is planned to begin on January 27, 2021 and will remain open until February 24, 2021. This end date will facilitate the sharing of consultation results with the Board of Trustees in March, 2021. Information in support of the consultation process is provided in Appendix A to this report.

### Attachments

• Appendix A Preliminary Listing of Board Priorities for Consultation

Hamilton-Wentworth District School Board defines a priority as "initiatives and/or programs to which the board is committed to and would direct funds to if financially possible." The following is a list of priorities that HWDSB is committed to for 2021/2022:

	Definition	Resources
Special Education	At HWDSB, we want to ensure that all of our students	<u>Special Education Supports</u>
Positive Culture &	are learning. In consultation with families, our team of caring and dedicated professionals provide a	Charial Education Plan
Well-Being	continuum of special education supports and services	<u>Special Education Plan</u>
Well bellig	for exceptional learners. Where possible, we feel that	
Student Learning and	all learning needs should be addressed in a student's	
Achievement	home school. Our opportunities include regular class	
	placement and support, as well as special class	
	placement and support. Our Special Education Plan	
	details how the resources allocated for special education are used to meet the needs of all	
	exceptional students of the board.	
Mental Health and	Mental health affects us all – and has real impacts on	Mental Health and Well Being
Well-Being	our lives. At HWDSB, we are committed to supporting	
Desitive Culture C	the mental health and well-being of all students and	Positive Culture & Well-Being Report
Positive Culture &	staff. We embrace Public Health Canada's definition	
Well-Being	of positive mental health as:	
	"the capacity of each and all of us to feel, think, and	
	act in ways that enhance our ability to enjoy life and	
	deal with the challenges we face. It is a positive sense	
	of emotional and social well-being that respects the	
	importance of culture, equity, social justice,	
	interconnections and personal dignity."	

Definition	Resources
	Achievement Report

21 <sup>St</sup> Century	Our vision is that HWDSB graduates acquire the	HWDSB 21st Century Learning Strategy
Learning	competencies and digital skills needed to successfully	
Student Learning and Achievement	pursue a post-secondary pathway (apprenticeship, college, community, university, or the workplace) and find success in an ever-changing economy and society. Students will begin to develop 21st century competencies and digital skills from the first day of kindergarten through to secondary school graduation. To accomplish this, educators will	21st Century Learning Report
	provide students with developmentally appropriate learning experiences in virtual and physical environments from kindergarten to grade 12 that intentionally fosters 21st century competencies and digital skills.	

	Definition	Resources
School Revitalization	Hamilton-Wentworth District School Board	School Construction
	continuously strives to improve and maintain	
School Renewal	the best quality and conditions of its school	School Renewal Report
	facilities to support the learning environment for	<u> </u>
	students and staff, and for the use of schools by	
	the greater community. Our Capital Plan has	
	mapped out how to get there over an eight-year	
	period. This will provide students with improved	
	learning environments to support student	
	engagement in their learning, leading to	
	improved student outcomes.	



# EXECUTIVE REPORT TO FINANCE AND FACILITIES COMMITTEE

**TO:** Finance and Facilities Committee

**FROM:** Manny Figueiredo, Director of Education

**DATE:** January 14, 2021

**PREPARED BY:** Stacey Zucker, Associate Director, Support Services

Denise Dawson, Senior Manager Business Services

RE: Interim Financial Status Report – November 30, 2020

Action Monitoring x

### Background:

The Interim Financial Status Report (Appendix A) consists of:

- Enrolment information, showing budgeted, forecasted and in-year change, in numeric and graph format, with explanations of key variances;
- Staffing information, showing budgeted, forecasted and in-year change, in numeric and graph format, with explanations of key variances;
- Financial information comparing the year-end forecast to the Budget, with explanations of key variances;
- Summarization of all information presented, in numeric and graph format, with explanations of key variances

The Interim Financial Status Report is prepared three times per year and presented to Finance and Facilities Committee for review. The key reporting dates are November 30, January 31 and March 31.

### Rationale/Benefits:

The Interim Financial Status Report presented is based on available information and assumptions as of November 30, 2020. Budget to actual trends were reviewed in order to forecast the Boards August 31, 2021 year-end position from a financial, staffing and enrolment perspective. The Interim Financial Status Report is prepared three times year and presented to Finance and Facilities Committee for review. The key reporting dates are November 30, January 31 and March 31.

### Staff Observation:

The Ministry of Education allocates funding to School Boards using a model that is based on enrolment and the needs of students in each board. Enrolment is based on two fixed-in-time Full-Time Equivalent (FTE) values at October 31<sup>st</sup> and March 31<sup>st</sup> which are combined to produce the annualized Average Daily Enrolment (ADE). For budget purposes, enrolment is projected based on historical trends, student retention rate, growth in housing development and validation by principals of their school's projected enrolment.

5-2 An estimated ADE of 37,009 elementary and 13,617.00 secondary students was used to develop the 2020-21 Budget Estimates for Grants for Student Needs (GSN) and to determine staffing levels and expenditures required in the system. October 31, 2020 actual enrolment is now available and has been used to revise the projected enrolment for the 2020-21 school year. The revised elementary enrolment is projected to be 1,714.00 ADE less than budget, while secondary revised enrolment is projected to be 53.00 ADE lower than budget.

The 2020-21 revised revenue budget shows an increase in projected revenue of \$10.9 million. This is the result of a decrease in Grants for Student Needs of \$14.0 million due primarily to the decrease in enrolment. This reduction to enrolment offset by a stabilization grant that was announced this year by the Ministry to compensate boards for their decline in enrolment. In addition, operating grants are over original budget due to additional funding received after the budget was passed through the release of the technical paper. This increase consists of additional revenue for supply teachers, special education and funding that was once PPF moving into the GSN. As well, the revised budget includes a decrease in miscellaneous revenue of \$287,000 due to no community use of school rental revenue of \$700,000 offset by an insurance premium refund of \$500,000 from OSBIE plus a reduction in international student revenue based on actual enrolment. Priority and Partnership Funding has increased by over \$7.6 million with the release of additional PPF's primarily for COVID 19 assistance to school boards.

Expenditures in the revised budget are over budget by \$16.8 million. This reflects the corresponding expenditures with the release of the additional Covid supports through PPF funding, increase in salary costs due to movement on the grid and additional expenditures associated with the increased GSN as a result of the release of the technical paper. As a result of COVID19, staff have included an additional \$5.3 million in replacement costs in the revised budget based on experience to date. In the 2019-20 year-end process \$4 million was set aside in the reserves for specific purposes that will be spent in 2020-21. These include the carry forward of unspent school budgets that have been allocated to the schools to spend this year, leasing costs for Ipads for remote learning, plus money set aside for moving and transitions for the new schools opening in 2020-21. To help offset some of the projected increases in expenditures, staff made reductions to other expenditures including the reduction of transitional educational assistants, decreases in school budgets, savings in board administration and facilities management and a reduction in professional development and other consumables of the board.

### Conclusion:

As the Financial Status Report in Appendix A shows, the Board is in deficit of \$5.9 million. At this point, the contingency is unspent and is projected to remain intact until the end of the year. As with all forecasts, as new information is received or as assumptions change, the resulting Interim Financial Reports will be updated accordingly.

### Appendix A

### Hamilton-Wentworth District School Board Interim Financial Report - Based on Information as of November 30, 2020 For the Period Ending August 31, 2021

Summary of Financial Results						
	Budget Estimates	Revised Budget	Forecast	In-Year Ch \$	ange %	
Revenues	Latimates	Duuget		¥	70	
Operating Grants	578,716,045	582,249,702	582,249,702	3,533,657	0.6%	
Capital & Debt Priority & Partnership Funding	105,864,274 2,353,729	105,864,274 10,003,842	105,864,274 10,003,842	- 7,650,113	-	
Other Revenue	5,974,282	5,687,282	5,687,282	(287,000)	(5.0%)	
Total Revenues	692,908,330	703,805,100	703,805,100	10,896,770	1.5%	
Expenditures						
Classroom	498,882,661	511,712,815	511,712,815	12,830,154	2.5%	
Other Operating	14,188,441	13,993,869	13,993,869	(194,572)		
Transportation	17,977,245	18,863,512	18,863,512	886,267		
Pupil Accommodation	160,859,983	162,187,393	162,187,393	1,327,410	0.8%	
Transitions Allocation	-	1,000,000	1,000,000	1,000,000	100.0%	
Other	1,000,000	1,960,000	1,960,000	960,000	49.0%	
Total Expenditures	692,908,330	709,717,588	709,717,588	16,809,258	2.4%	
Surplus/(Deficit)	-	(5,912,488)	(5,912,488)	(5,912,488)	(0.8%)	

### Change in Revenue

Operating Grants have been increased due to additional funding received for COVID 19 for technology and Mental Health, changes in teachers Q&E based on where the teachers were placed on the grid and additional GSN money received with the technical paper for supply teachers, and PPFs moving into the GSN. Priority and Partnership Funding has increased with the release of COVID 19 funding.

### Change in Expenditures

Expenditures are over budget by \$16.8 m due to additional COVID funding allocated to the expenditures based on allocated use, increase in salaries for teachers due to placement of on the grid, additional grant revenue received with the technical paper, additional supply cost expenditures projected due to COVID 19 and usage to date.

### Change in Surplus/Deficit

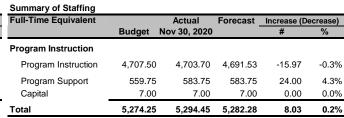
There is a projected deficit of \$5.9m at this point in time however the budget contingency is still in tact

### **Risk Assessment and Recommendations**

We will continue to monitor the assumptions and information used in compiling this forecast and we will revise the forecast as necessary.

**Summary of Enrolment** 

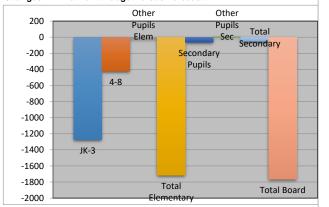
Α	Budget	Budget Forecast		Increase (Decrease)		
			#	%		
Elementary						
JK-3	18,365.00	17,089.00	(1,276.00)	(6.9%)		
4-8	18,623.00	18,199.00	(424.00)	(2.3%)		
Other Pupils	21.00	7.00	(14.00)	(66.7%)		
Total Elementary	37,009.00	35,295.00	(1,714.00)	(4.6%)		



#### Secondary <21

Total	50,626.00	48,859.00	(1,767.00)	(3.5%)
Total Secondary	13,617.00	13,564.00	(53.00)	(0.4%)
Other Pupils	137.00	145.00	8.00	5.8%
Pupils of the Board	13,480.00	13,419.00	(61.00)	(0.5%)

### Changes in Enrolment: Budget versus Forecast

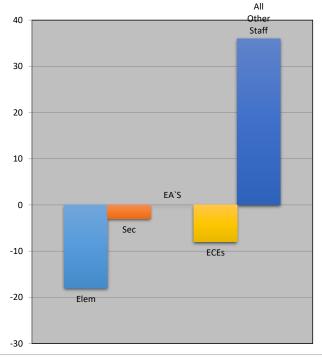


### **Highlights of Changes in Enrolment:**

Due to the COVID19 pandemic, there are been a significant reduction in enrolment of 1,714.00 FTE for the Elementary Schools. This reduction includes over 1,000 Full Day Kindergarten Students or 14.3%, as attendance at school is not mandatory. In the other divisions the reduction in students is also significant at about 2% from projections. In addition, there has been a large increase in requests by families and students for homeschooling with 557 new students approved at the end of October.

Secondary enrolment is projected to be 53 ADE below projections as well

### Changes in Staffing: Budget versus Forecast



### Highlights of Changes in Staffing:

Elementary teachers reflect a decrease of 18.0 ADE from budget due to the reduction of students, offset by the reduction in class size to allow for social distancing in our classrooms. Secondary teachers reflect a decrease of 3.0 ADE due to enrolment decline. Early Childhood Educators refect a decrease of 8.0 ADE from budget due to the reduction in enrolment, offset by the additional classes needed to allow for distancing in FDK classes Board Administration, School Operations and Paraprofessionals have additional staff hired as a result of additional Ministry Covid funding.

NOTE: Budget to actual trends were reviewed in order to forecast August 31st year-end position. As with all forecasts, as information or assumptions change, this information will be updated accordingly.