

EXECUTIVE REPORT TO FINANCE AND FACILITIES COMMITTEE

TO: Finance and Facilities Committee

FROM: Manny Figueiredo, Director of Education

DATE: June 7, 2017

PREPARED BY: Stacey Zucker, Executive Superintendent of Board Operations and Treasurer

Denise Dawson, Senior Manager of Business

RE: 2017-18 Budget Estimates

Action ✓ Monitoring □

Recommended Actions:

- 1. That the Board approve the 2017-18 Operating Budget expenditures in the amount of \$558,749,514 and that the Executive Superintendent of Board Operations and Treasurer be authorized to proceed with the expenditure of funds as outlined in Appendix C dated June 7, 2017.
- 2. That the Board approve the 2017-18 Capital Budget expenditures in the amount of \$149,418,425 and that the Executive Superintendent of Board Operations and Treasurer be authorized to proceed with the expenditure of funds as outlined in Appendix D dated June 7, 2017. The Executive Superintendent of Board Operations and Treasurer is further authorized to secure short-term financing of project expenditures until such time as permanent funding is secured, if required.

The following appendices provide information regarding the 2017-18 Budget:

Appendix A 2017-18 Summary of Enrolment Projections

Appendix B 2017-18 Operating Budget: Summary of Revenues and Expenditures

Appendix C 2017-18 Summary of Expenditures by Economic Classification

Appendix D 2017-18 Capital Budget
Appendix E 2017-18 Staffing Summary

Rationale

The Hamilton-Wentworth District School Board (HWDSB) is financially responsible with a clear focus on providing the system with the resources and supports necessary to support our Board Priorities. The budget presented for the 2017-18 school year reflects this approach.

Our Board Priorities focus on Student Learning and Achievement through effective instructional strategies, building student and staff well-being through positive climate strategies, improving our communication through comprehensive strategies, investment in school renewal to improve school facilities and strengthening our collaboration with new and existing community partners to enhance opportunities for students. Our budget aligns our resources to fulfill this commitment. By aligning our resources through this budget in support of our priorities, we do believe that all students will achieve their full potential.

Highlights:

The following are the key highlights of the 2018-19 Budget:

- Alignment of resources with the Board's approved Priorities has been achieved
- Compliance with all Ministry class size and other regulatory requirements have been achieved (i.e. the 2017-18 Preliminary Operating Budget is balanced)
- To support students, the Board will be increasing Educational Assistant support in the classroom by 44.0 FTE
- The Board incorporated staffing increases to Elementary Teachers (75.4 FTE) and Early Childhood Educators (25.0 FTE) as a result of increased enrolment, decreased grade 4-8 class size, new caps placed on full day kindergarten classes and other additional staff as a result of contract extensions.
- Support will be provided for high priority schools with additional Elementary Vice-Principals and Office Administrators and Reading Specialist Teachers.
- The budget fully support the continued roll out of devices to support Transforming Learning Everywhere
- 2nd Year of implementation of the Capital Plan is incorporated into the 2017-18 Capital Budget
- The Board incorporated budget reductions related to:
 - o Declining enrolment
 - o School closures
 - o Attrition

Background:

Overall

The fiscal year for all School Boards in Ontario runs from September 1 to August 31. The basic legislated financial requirements of a School Board are to develop and maintain a balanced budget and be in compliance with the Ministry of Education basic enveloping requirements. The 2017-18 Budget Estimates meets these requirements.

Process

HWDSB's Finance and Facilities Committee has been working towards bringing forward a balanced budget which meets the requirements of the Ministry as well as aligns with the strategic directions of the Board. The Finance and Facilities Committee usually meets on a monthly basis but began meeting on a weekly basis on March 31, 2017 to review all aspects of the 2017-18 Budget Estimates. At the same time, the following reports were brought forward to the Board for approval:

- January 23, 2017- Approval of Key Parameters/Assumptions to Guide 2017-18 Budget Development
- January 23, 2017- Approval of Budget Priorities for Public Consultation
- March 27, 2017 Approval of Budget Priorities to Guide the Development of the 2017-18 Budget
- April 10, 2017 Approval of 2017-18 School Based Staffing

In addition, the preliminary special education budget for 2017-18 was shared with the Special Education Advisory Committee on May 31, 2017.

The key objective of the Budget Development Process is to align the allocation of resources with the Board Priorities, identify school based staffing requirements; identify budget challenges and opportunities, and the development of key messages to be included in the communication plan.

Enrolment (Appendix A)

The Ministry of Education allocates funding to School Boards using a model that is based on enrolment and the needs of students in each board. Enrolment is based on Full-Time Equivalent (FTE) enrolment for October 31st and March 31st. These two fixed-in-time FTE enrolment values are combined to produce the annualized Average Daily Enrolment (ADE). HWDSB enrolment projections are based on historical enrolment trends and student retention rates on a school by school basis. These enrolments are reviewed by the school administration and adjustments are made if required.

An estimated ADE of 35,285.00 elementary students has been used to develop the 2017-18 Budget Estimates which is an increase of 158.00 ADE or 0.45% from the 2016-17 Revised Estimates. This increase reflects continued growth that is consistent with the increase in enrolment experienced by the Board in 2016-17 as new families continue to move into the Hamilton-Wentworth community. An ADE of 13,932.75 has been estimated for secondary students, a decrease of 187.00 or 1.32% from the 2016-17 Revised Estimates. This is consistent with the decline in enrolment that the Board, and the Province, has been experiencing over the past 12 years. The overall projected ADE is 48,217.75 which represent a 0.06% decrease, or 29.0 ADE from the 2016-17 Revised Estimates.

Operating Revenue Projections (Appendix B)

The Ministry of Education's Electronic Financial Information System (EFIS) forms have been used to calculate the Grant for Student Needs (GSN). 98% of total operating revenue comes from the Province through the GSN. The 2017-18 GSN is estimated to be \$548.7 million which is an increase of approximately \$20.6 million or 3.8% from the 2016-17 Revised Budget Estimates. The increase in GSN funding for HWDSB is due to increases to salary and benefit benchmarks and additional grants to fund local priorities staffing commitments announced by the Ministry which were negotiated through the Central Labour Extension Agreements.

The remaining \$10 million in operating revenue comes from other Ministry grants and miscellaneous revenue. This amount is less than the 2016-17 Revised Budget Estimates due to the timing of the release of Education Program Other Grants (EPO) by the Ministry.

Operating Expenditure Projections (Appendix B and C)

The operating expenditures are projected to be \$558.7 million, an increase of approximately \$18.1 million or 3.34 % from the 2016-17 Revised Budget Estimates.

Operating expenditures include a salary component (approximately 88 %) and a non-salary component (approximately 12%).

The operating expenditures budget has been increased for a number of reasons including:

- Required increases for utilities, fuel costs, leases and other known fixed increases.
- Increases to salaries and negotiated benefits in accordance with the Central Labour Extensions Agreements (funded by the Ministry).
- Additional staffing for special education and other local priorities negotiated through the Central Labour Extension Agreements (funded by the Ministry).
- Additional staffing to meet class size compliance and student need

The operating expenditures budget has also been decreased for a number of reasons including:

- To reflect decreases in expenditures as a result of declining enrolment.
- To reflect the savings as a result of school closures.
- To reflect savings as a result of a reduction in textbook and supplies budget to realign some budgets with actual spending and other reductions required to balance the budget.

Capital Budget (Appendix D)

Each year, the Board prepares a capital budget based on the capital projects expected to be completed during the year. These projects are either funded by the Ministry of Education through various capital grants or by the Board through proceeds of disposition of surplus properties. In 2017-18, the Board is projected to spend approximately \$108.5 million on capital related projects.

In addition, the Board will pay interest on debentures for previous capital projects in the amount of \$8.2 million. This amount is fully supported by the Ministry through the GSN.

Conclusion

The Budget Estimates reflect the projected funding and proposed expenditure needs for 2017-18.

Once information on actual enrolments becomes available, it is likely that budget revisions will be required. The Ministry requires the submission of Revised Estimates, in December 2017, based on actual October enrolment and funding from the Province will be adjusted to reflect any changes. In addition, the Ministry continues to announce other Provincial operating grants and these will be included along with the corresponding expenditures. Any revenue and expenditure effects will be included in the Revised Estimates in December 2017.

2017/2018 Budget Estimates

Enrolment Projections

	2017/2018 Budget Estimate	2016/2017 Revised Budget Estimate	Increase (Decrease) ADE	Increase (Decrease) %
Elementary				
Full Day Kindergarten	6,888.00	6,842.00	46.00	0.67%
Primary	10,504.00	10,552.00	(48.00)	(0.45%)
Grades 4 -8	17,365.00	17,218.00	147.00	0.85%
Special Education	528.00	515.00	13.00	2.52%
Total Elementary Enrolment	35,285.00	35,127.00	158.00	0.45%
Total Secondary Enrolment	13,932.75	14,119.75	(187.00)	(1.32%)
Total Enrolment	49,217.75	49,246.75	(29.00)	(0.06%)

Average Daily Enrolment (ADE)

Average Daily Enrolment is calculated based on the existing two count dates (October 31 and March 31) within the board's fiscal year. The full-time equivalent of pupils enrolled will be weighted at 0.5 for each of the count dates

2017/2018 Budget Estimates

Summary of Operating Revenues and Expenditures

	2017/2018 Budget Estimates	2016/2017 Revised Budget Estimates	Increase (Decrease) Over 2016/2017 Revised Budget		2015/2016 Actuals	
	\$	\$	\$	%	\$	
Revenues:						
Grants for Student Needs	548,692,998	528,055,879	20,637,119		518,385,845	
Other Ministry Grants	4,857,796	7,416,148	(2,558,352)		10,828,187	
Miscellaneous	5,198,720	5,224,393	(25,673)		5,545,921	
Total Revenues:	558,749,514	540,696,420	18,053,094	3.34%	534,759,953	
Expenditures:						
Program Instruction:						
Classroom Teachers	331,063,592	320,339,396	10,724,197		311,139,324	
System Principals, Consultants & Support	5,085,346	5,258,630	(173,284)		5,079,359	
Occasional Teachers	9,509,500	8,635,000	874,500		14,470,972	
Educational Assistants	33,759,813	31,008,194	2,751,619		33,120,748	
Early Childhood Educators	14,502,164	13,328,123	1,174,041		11,768,151	
Professional & Para-Professionals	16,923,332	16,516,296	407,036		17,054,324	
Class Texts, Instructional Supplies	15,533,071	17,846,718	(2,313,647)		13,808,085	
Instructional Computers	4,640,160	4,616,910	23,250		5,363,536	
Instructional Staff Development	3,984,512	3,502,969	481,543		3,259,573	
School Administration	34,879,707	33,475,885	1,403,822		33,428,351	
Continuing Education	4,868,085	4,534,747	333,338		6,188,589	
	474,749,282	459,062,867	15,686,415	3.42%	454,681,012	
Program Support:			_		_	
Board Administration & Governance	13,847,982	13,313,043	534,939		13,270,658	
School Operations	52,298,433	50,841,122	1,457,311		51,919,166	
Transportation	15,853,817	15,479,388	374,429		15,201,563	
	82,000,232	79,633,553	2,366,679	2.97%	80,391,387	
Non-Operating:	-	-	-		606,544	
Contingency:	2,000,000	2,000,000	-		-	
Accumulated Surplus (Deficit)					(918,990)	
Total Expenditures:	558,749,514	540,696,420	18,053,094	3.34%	534,759,953	

Hamilton-Wentworth District School Board 2017/2018 Budget Estimates

Summary of Expenditures by Economic Classification

	2017/2018 Budget Estimates	2016/2017 Revised Budget Estimates	ecrease) 5/2017 et	2015/2016 Actuals		
	*	\$	\$	%	\$	
-						
Remuneration						
Salaries & Wages	401,908,676	388,512,180	13,396,496		386,510,638	
Employee Benefits	74,368,593	69,084,412	5,284,181		65,260,774	
Temporary Assistance	15,310,256	14,414,331	895,925		19,533,493	
	491,587,525	472,010,923	19,576,602	4.15%	471,304,905	
Consumables						
Professional Development	4,122,562	3,642,769	479,793		3,368,718	
Textbooks & Supplies	20,619,148	23,384,364	(2,765,216)		17,918,457	
Energy	10,295,000	9,877,900	417,100		10,010,515	
Repairs & Minor Renovations	3,667,100	3,520,000	147,100		3,274,279	
Computing Equipment	1,043,485	1,020,516	22,969		3,243,021	
Rentals	2,300,476	2,316,916	(16,440)		2,367,153	
Fees & Contractual Services	7,245,758	7,420,078	(174,320)		8,912,537	
Other Expense	950,021	875,894	74,127		679,000	
	50,243,550	52,058,437	(1,814,887)	(3.49%)	49,773,680	
Transportation	14,918,439	14,627,061	291,378	1.99%	14,600,358	
Contingency	2,000,000	2,000,000	-		-	
Accumulated Surplus	-	-	-		(918,990)	
Total Expenditures	558,749,514	540,696,421	18,053,093	3.34%	534,759,953	

2017-18 Capital Budget

Summary of Funding Sources and Expenditures

	2017/2018	2016/2017	Increase (Decrease)		
	Budget	Budget	Over 2016/2017		
	Estimates	Estimates	Budget Estimates		
	\$	\$	\$	%	
Funding Sources: Ministry Capital Allocation Estimated Proceeds of Disposition Ministry Capital Debt (Interest) Support Payment Temporary Accommoation Amortization	91,550,000	52,244,000	39,306,000	75.2%	
	17,000,000	12,500,000	4,500,000	36.0%	
	7,387,911 *	7,609,723	(221,812)	(2.91%)	
	866,014	722,014	144,000	19.9%	
	32,614,500	33,957,394	(1,342,894)	(3.95%)	
Total Funding Sources	\$ 149,418,425	107,033,131 \$	42,385,294	39.6%	
Expenditures: Construction in Progress Capital Debt Interest Temporary Accomodations Amortization	108,550,000 +	64,744,000	43,806,000	67.7%	
	7,387,911 *	7,609,723	(221,812)	(2.91%)	
	866,014	722,014	144,000	19.9%	
	32,614,500	33,957,394	(1,342,894)	(3.95%)	
Total Expenditures	\$ 149,418,425 ^	107,033,131 \$	42,385,294	39.6%	

NOTES

- + Appendix D-1 shows a breakdown of the 2017-18 Construction in Progress projects.
- * The Ministry fully funds the payment of debentures related to previously approved capital projects. These are corresponding revenues and expenses related to the interest payments for these amounts.
- ^ Each year, the Board prepares its capital budget based on the expected projects to be completed during the year. Sometimes, due to unforeseen circumstances, not all of the work gets completed.

Hamilton-Wentworth District School Board 2017-18 Budget Estimates Capital Budget

Construction in Progress

New North Secondary School
Nora F. Henderson Secondary School
New Greensville Elementary School
New Beverly Elementary School
Summit Park Elementary School
New Eastdale Elementary School
Sir Wilfrid Laurier Elementary School Addition
Secondary Facility Benchmark Projects
Elementary Facility Benchmark Projects
Secondary Program Strategy Projects
Elementary Program Strategy Projects
School Renewal Projects
Additional School Renewal/SCI

Total

Expenditures			F	unding Sourc	es		
Total		School					
Estimated	Capital	Consolidation	Full Day	Other	SRG	Proceeds of	Total
Capital Budget	Priorities	Capital	Kindergarten	Ministry	and SCI	Disposition	Funding
22,500,000	22,500,000						22,500,000
11,500,000	11,500,000						11,500,000
7,500,000	2,000,000		500,000			5,000,000	7,500,000
6,000,000		6,000,000					6,000,000
13,500,000	11,500,000		1,300,000	700,000			13,500,000
2,500,000	2,500,000				-		2,500,000
1,050,000	800,000		250,000				1,050,000
11,000,000					7,000,000	4,000,000	11,000,000
10,000,000					5,000,000	5,000,000	10,000,000
2,000,000						2,000,000	2,000,000
1,000,000						1,000,000	1,000,000
8,000,000					8,000,000		8,000,000
12,000,000					12,000,000		12,000,000
\$ 108,550,000	50,800,000	6,000,000	2,050,000	700,000	32,000,000	17,000,000	\$ 108,550,000

2017/2018 Budget Estimates

Summary of Staffing

	2017/2018	2016/2017	Inc (Dec)		2015/16
	Budget Estimates	Budget Estimates	Over 16/17 Budget	Notes	Actual
Program Instruction					
Classroom Teachers					
Elementary	2,175.70	2,100.30	75.40	2,3	2,122.20
Secondary	997.17	1,006.90	(9.73)	2.3	1,044.25
Total Classroom Teachers	3,172.87	3,107.20	65.67		3,166.45
Educational Assistants	619.50	586.50	33.00	3,5	582.00
Early Childhood Educators	255.00	230.00	25.00	2	232.00
Professionals & Para-Professionals	164.70	167.70	(3.00)	3	167.10
School Administration					
Principals	99.00	101.00	(2.00)	4,5	102.00
Vice Principals	62.00	59.00	3.00	5	59.00
School Office Administration	203.00	197.50	5.50	3,4	197.50
Total School Administration	364.00	357.50	6.50		358.50
System Principals, Consultants & Support					
System Principals, Consultants	38.00	41.00	(3.00)	2	39.67
Administrative Support Staff	4.00	4.00	0.00		4.00
Total System Principals, Consultants & Support	42.00	45.00	(3.00)		43.67
Continuing Education	11.50	11.50	0.00		10.50
Total Program Instruction	4,629.57	4,505.40	124.17	_	4,560.22
Program Support					
Board Administration & Governance	113.00	113.00	0.00		115.00
School Operations	443.25	434.00	9.25	3,4	434.00
Transportation	5.50	5.50	0.00		5.50
Total Program Support	561.75	552.50	9.25	· –	554.50
Capital					
School Renewal	7.50	7.50	0.00		8.50
Total Staff	5,198.82	5,065.40	133.42	-	5,123.22

^{1 2017/18} Budget staffing represents impact of enrolment projections, legislative and collective agreements, class size compliance

² Reflects impact of change in enrolment3 Local Priorities Staffing enhancement

⁴ Staffing changes due to school closure

⁵ Staffing changes to meet student needs